DISCIPLINARY GUIDELINES

Section 2123.10(b) of the Medical Practice Act mandates, among other things, that the Division of Medical Quality "shall promulgate recommended uniform disciplinary measures for particular situations." In addition, the Division has become aware that most physicians licensed in California have never read the Medical Practice Act, are not fully aware of activities for which disciplinary action may be taken against their licenses, nor appreciate the extent of the discipline which might be imposed.

Suggested guidelines for disciplinary action were sent out to almost one thousand persons and organizations, asking for their opinions and discussion of the proposed guidelines. Medical societies, hospitals, legal organizations, governmental agencies, physicians on probation to the Division, Medical Quality Review Committee members, medical schools, and other potentially interested persons and organizations were contacted. Written replies and suggestions were considered and oral testimony solicited in a public forum. The guidelines were then amended and finally adopted in March, 1977, for the use of Medical Quality Review Committees, Administrative Law Judges, as well as to inform the medical community.

The Division recognizes that these penalties and conditions of probation are merely guidelines and individual cases will often necessitate variations in taking into account particular circumstances.

SECTION 2361(b): GROSS NEGLIGENCE
Maximum: Revocation.
Minimum: Stayed revocation with five years' probation.
Conditions of Probation:
1. The respondent must successfully pass an examination geared toward the specific violation before he is permitted to resume practice on probation. The examination must be passed within three years from the effective date of the decision.
2. Within the first 24 months of probation, the respondent must successfully complete a continuing education program approved in advance by the Division of Medical Quality or its designee, bearing a meaningful relationship to the violation.
3. Respondent must practice in a supervised, structured environment under the direct supervision of another licensee. Said environment must be approved by the Division or its designee.
4. If in the opinion of the trier of fact, after consideration of the record, and deemed to be appropriate, the respondent must submit to psychiatric evaluation and if recommended, treatment by a psychotherapist approved by the Division.

SECTION 2361(c): REPEATED SIMILAR NEGLIGENT ACTS.
This should be treated in the same manner as gross negligence with the following additional condition of probation included in the minimum penalty:
As a condition precedent to the staying of a revocation, respondent must successfully pass parts 2 and 3 of either the FLEX or CLEX examination plus an oral examination within three years of the effective date of the decision.

SECTION 2361(d): INCOMPETENCE.
This violation should be treated the same as Section 2361(c).

SECTION 2361(e): ACTS INVOLVING MORAL TURPITUDE, DIS-HONESTY, OR CORRUPTION.
Maximum: Revocation.
Minimum: Stayed revocation with three years' probation.
Conditions of Probation:
1. Participation in designated program bearing some relationship to the offense.
2. Respondent must maintain a copy of each prescription (or evidence of other treatment or diagnostic orders) issued by him and make them available to a designee of the Division of Medical Quality.
3. Appropriate restrictions on prescribing privileges for controlled substances.
4. Certain cases, e.g., excessive use of diagnostic or treatment facilities, may warrant a supervised, structured environment.

SECTION 2361(f): SIMILAR NEGLIGENT ACTS.
This should be treated in the same manner as gross negligence.

SECTION 2361(g): IRRESPONSIBLE USE OF MEDICATIONS (NON-PRESCRIPTION OR ABUSE)

SECTION 2361(h): PROFESSIONAL malPRACTICE.

SECTION 2361(i): GROSS NEGLIGENCE (CLINICAL)

SECTION 2361(j): GROSS NEGLIGENCE (ADMINISTRATIVE)

SECTION 2361(k): GROSS NEGLIGENCE (PRACTICE)

SECTION 2361(l): GROSS NEGLIGENCE (DIAGNOSTIC OR TREATMENT FACILITIES)

SECTION 2361(m): GROSS NEGLIGENCE (PRACTICE OR LOCATION BY ANOTHER STATE).

SECTION 2361(n): GROSS NEGLIGENCE (PRACTICE DURING THE TERM OF SUSPENSION OR FINE)

SECTION 2361(o): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(p): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(q): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(r): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(s): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(t): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(u): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(v): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(w): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(x): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(y): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)

SECTION 2361(z): GROSS NEGLIGENCE (PRACTICE TO COMPLY WITH REQUIREMENTS OF MEDICAL LAWS AND REGULATIONS)
DISCIPLINARY ACTIONS

1/1/77-3/31/77

Allen, William Leroy, M.D., Santa Monica (A-12720)
2411, 2390 of the B & P Code
Self-administration of drugs and issuing false prescriptions.
Revoked, stayed, 10 years probation with terms and conditions.
February 1, 1977

Carew, Wesley S., M.D., Hayward (C-0392)
2391, 2390.5 of the B & P Code
Violation of statutes regulating controlled substances and prescribing drugs without a good faith prior examination.
Revoked, stayed, 5 years probation with terms and conditions.
March 21, 1977

Chizen, John Harold, M.D., Santa Monica (G-5424)
2381(a), (d), (e), 2383, 490 of B & P Code
Gross immorality and commission of act involving moral turpitude. Sexual advances to a patient, and a minor.
Revoked, stayed, 10 years probation with terms and conditions.
March 7, 1977

Dickman, Eld Ralph, M.D., Los Angeles (A-19913)
2390, 2391.5 of the B & P Code
Violation of statutes regulating controlled substances, self-administration of drugs.
Revoked, stayed, 7 years probation with terms and conditions.
March 7, 1977

Eldon, David J., M.D., San Carlos (C-21860)
2391.5, 2372 of the B & P Code
Self-administration of drugs.
Revoked, stayed, 8 years probation with terms and conditions.
February 16, 1977

Fugman, Stanley David, M.D., Long Beach (D-1761)
2383 of the B & P Code
Conviction of crime substantially related to the qualifications, functions and duties of a physician, involving moral turpitude.
Suspended 60 days, suspension stayed, 2 years probation with terms and conditions.
March 21, 1977

Gibbons, John Lee, M.D., San Jose (D-1709)
2383, 2383, 4390, 2361.5, 4320, 2381(e) of the B & P Code
Self-administration of drugs, issuing false prescriptions, violation of statutes regulating controlled substances.
Revoked, stayed, 10 years probation with terms and conditions.
March 28, 1977

Hatfield, Hugh, M.D., Atlanta, Ga. (D-1758)
Voluntary surrender of license, cannot renew without Board's approval, must renew for three years.
March 22, 1977

Huard, George S., M.D., Marina del Rey (D-1347)
2391.5 of the B & P Code
Violation of statutes regulating controlled substances, violation of probation.
Revoked, stayed, 90 days suspension, 10 years probation with terms and conditions.
March 21, 1977

Jenkins, John Richard, Jr., M.D. (G-1713) Denver, Colorado
2361(b), 2361(e), 2372 of the B & P Code
Gross negligence, failure to maintain his duty post as anesthesiologist with regard to a patient while said patient was under anesthesia.
Revoked.
February 16, 1977

Johnson, James Carl, M.D., Tujunga (A-60965)
2391.5, 2399.5 of the B & P Code
Violation of statutes regulating controlled substances, prescribing drugs without good faith prior examination or medical indication.
Suspended 180 days, stayed, 3 years probation with terms and conditions.
February 10, 1977

Quakenbush, James A., M.D., Los Gatos (C-20772)
2361.5, 2391.5, 2399.5 of the B & P Code
Excessive prescribing or administering of drugs, prescribing drugs for a habit or addiction, prescribing drugs without a good faith prior examination.
Suspended 30 days, stayed, 5 years probation with terms and conditions.
March 21, 1977

Reiner, Edwin, M.D., San Diego (A-12145)
2382 of the B & P Code
Aiding and abetting an unlicensed person in the practice of a system of treating the sick and afflicted.
Suspended 90 days, stayed, provided no further disciplinary within 1 year.
February 20, 1977

Robinson, Courtland, M.D., El Monte (G-626)
235, 2392, 2399.5 of the B & P Code
Aiding and abetting an unlicensed person in the practice of a system of treating the sick and afflicted. Prescribing drugs without a good faith prior examination or medical indication.
Suspended 30 days, stayed, 3 years probation with terms and conditions.
February 18, 1977

Schoeder, Simon, M.D., Sherman Oaks (A-07253)
2361(b), 2361(c) of the B & P Code
Gross negligence and incompetence, failure to recognize the necessity of administering a narcotic antagonist and providing emergency care prior to discharging a patient.
Revoked, stayed, provided an examination is passed, 5 years probation with terms and conditions.
January 28, 1977

Stlocum, Wesley G., M.D., Riverside (E-02573)
2393 of the B & P Code
Conviction of a crime involving moral turpitude, presenting a false and fraudulent claim form.
Revoked, stayed, 5 years probation with terms and conditions.
March 7, 1977

Stallone, Victor, Jr., M.D., Albany (A-10870)
2391.5, 2372, 4390 of the B & P Code
Self-administration of drugs, violation of statutes regulating controlled substances.
Revoked, stayed, 10 years probation with terms and conditions.
January 14, 1977

Surneri, James, M.D., San Jose (A-07057)
2399.5, 2372, 2391.5, 2384 of B & P Code
Prescribing drugs without good faith prior examination, violation of statutes regulating controlled substances.
Revoked, stayed, 10 years probation with terms and conditions.
February 18, 1977

Taylor, Lawrence H., M.D., Covina (A-28712)
2391(a), 2392 of B & P Code
Aiding and abetting an unlicensed person in the practice of a system of treating the sick and afflicted. Six months suspension, stayed, probation for 2 years with terms and conditions.
March 21, 1977

DISCIPLINARY ACTION INFORMATION

For additional information about matters that are public record such as accusations, decisions, disciplinary actions, and suspensions, contact the BOARD OF MEDICAL QUALITY ASSURANCE, 1430 Howe Avenue, Sacramento, CA 95825.

MEETING DATES

Meeting dates for the Board and its Divisions have been scheduled as follows. These are public meetings and physicians, as well as consumers, are invited.

<table>
<thead>
<tr>
<th>Date</th>
<th>Time</th>
<th>Location</th>
<th>Board and/or Division</th>
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<tbody>
<tr>
<td>June 9</td>
<td>7 PM</td>
<td>107 S. Broadway, L.A., Room 1012</td>
<td>Board</td>
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<tr>
<td>11</td>
<td>9 AM</td>
<td>107 S. Broadway, L.A., Auditorium</td>
<td>All Divisions</td>
</tr>
<tr>
<td>July 14</td>
<td>7 PM</td>
<td>Town &amp; Country Hotel, San Diego</td>
<td>Board</td>
</tr>
<tr>
<td>16</td>
<td>9 AM</td>
<td>Town &amp; Country Hotel, San Diego</td>
<td>All Divisions</td>
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DISCIPLINARY GUIDELINES (Continued)

Section 2386: CONVICTION OF CHARGE OF VIOLATING LAWS REGULATING CONTROLLED SUBSTANCES.

Maximum: Revocation.
Minimum: Stayed revocation with five years' probation.

Conditions of Probation:
1. Modification of federal drug permit, restricting prescribing and dispensing of controlled substances within the same category(s) as the abused drug(s).
2. Successful completion of a continuing education program approved by the Division of Medical Quality, directly related to the type of violation.
3. Practice limited to a supervised, structured environment.
4. In cases of self-use, the order should require psychotherapeutic treatment as recommended by a psychiatrist and approved by the Division of Medical Quality.
5. In cases of self-use, submission to periodic drug testing should be required.
6. Where appropriate, successful completion of an oral examination.

N.B. Absent extensive mitigation, an outright revocation should be imposed for the conviction of the illegal sale of controlled substances.

Section 2387: PROCURING A LICENSE BY FRAUD OR MISREPRESENTATION.

Revocation is the only suitable penalty inasmuch as the certificate would not have been issued but for the fraud or misrepresentation.

Section 2388: IMPERSONATION OF APPLICANT IN AN EXAMINATION.

Same as Section 2367.

Section 2390: UNLAWFUL SELF-USE, PRESCRIBING OR ADMINISTERING OF CONTROLLED SUBSTANCES AND ALCOHOL.

Maximum: Revocation.
Minimum: Stayed revocation with five years' probation.

Conditions of Probation:
1. Abuse of drugs—same as Section 2384.
2. Successful completion of a continuing education program, related to the physician's specialty, approved by the Division when appropriate.
3. Abuse of alcohol—same as Section 2384 with the following additional conditions:
   a. Participation in Alcoholics Anonymous or a similar rehabilitation program approved by the Division.
   b. Abstinence from use of alcohol.
   c. Successful completion of a continuing education program, related to the physician's specialty, approved by the Division when appropriate.
   d. Successful completion of oral examination, where indicated, as prescribed by Division of Medical Quality.

Section 2391: UNLAWFUL PRESCRIPTION, SALE OR FURNISHING OF NARCOTICS TO AN ADDICT.

Maximum: Revocation.
Minimum: Stayed revocation with five years' probation for sale and three years probation for furnishing.

Conditions of Probation:
1. Same as Section 2384.
2. Successful completion of a continuing education program, approved by the Division of Medical Quality, dealing with narcotics abuse.

Section 2391.5: VIOLATION OF ANY FEDERAL OR STATE STATUTE OR REGULATION REGULATING NARCOTICS, DANGEROUS DRUGS OR CONTROLLED SUBSTANCES.

Same as Section 2384.

Section 2382: EMPLOYMENT OR AIDING AND ABETTING OF A SUSPENDED OR UNLICENSED PRACTITIONER.

Maximum: Revocation.
Minimum: Stayed revocation with two years' probation.

Conditions of Probation:
1. Contribution of professional services on a regular basis to a community or charitable facility or agency when the respondent has profited financially by fraud or misrepresentation.
2. Restitution if condition 1 above applies.

4 See Section 2361.8 Footnote #3.

The following conditions of probation should appear in all disciplinary orders where probation is granted:

Respondent shall:
1. Obey all laws and rules and regulations regulating the practice of medicine.
2. Provide quarterly reports to the Division of Medical Quality verifying that respondent has complied with all conditions of probation.
3. Upon at least 15 days notice from the Division of Medical Quality, appear annually before a Medical Consultant of the Division of Medical Quality, the first appearance within 90 days of the effective date of this order.
4. Comply with the probation surveillance program of the Division of Medical Quality.

Unless expressly waived by the Division of Medical Quality in writing, the entire period of probation must be served within the State of California.

It should be stressed that repeat violators and probationers who violate their probation should be treated most harshly with the imposition of the maximum disciplinary order absent dire extenuating circumstances.

4 See Section 2361.8 Footnote #3.
CONTINUING EDUCATION

By now all licensed physicians in California should have received a copy of the Division of Licensing’s Emergency Regulations regarding continuing education for relicensure. The Division held a public hearing in conjunction with their May 13, 1977 Board meeting in Fresno during which additional written and oral testimony were considered. Because of the input that we have received there will be some changes made in the regulations you have received. These changes will be detailed in the next Action Memo together with instructions on how to report continuing education completed. Additionally, there will be information detailing the procedure by which the Division will approve continuing education courses which have not received Category I credit by the California Medical Association, American Medical Association or American Academy of Family Practice.

THE USE OF HCG IN WEIGHT REDUCTION

The Journal of the American Medical Association dated November 29, 1976, cites a research report regarding HCG in the management of obesity. This report describes a study of 200 obese individuals. All were given 500 calorie per day diets. Half were given HCG injections, the other half a placebo. There was no statistically significant difference between those receiving HCG versus placebo during the study. The 1973 AMA Drug Evaluation handbook states: "Use of this agent as an aid to weight reduction is unjustified because of lack of evidence of effectiveness and safety."

RESPONSIBILITY FOR NOTIFICATION OF CHANGE OF ADDRESS

This is to remind all licentiates of the Board of Medical Quality Assurance that it is the licentiate’s responsibility to file his or her proper mailing address with the Board and to report immediately any change of address, giving both the old and new addresses. (Title 16, Section 1504, of the Government Code)

INFECTIOUS DISEASE REPORTING REQUIREMENTS

The January 28, 1977 issue of the Department of Health’s weekly California Morbidity reminds the physicians of reporting requirements in infectious diseases. Physician negligence in proper reporting may subject persons other than their patients to harm if such persons are exposed to and contract an infectious disease. Reprints of this timely article may be requested of the Department of Health, 2151 Berkeley Way, Berkeley, CA 94704.