## AMENDED IN SENATE JULY 9, 2013 AMENDED IN SENATE JUNE 13, 2013 AMENDED IN ASSEMBLY MARCH 21, 2013

CALIFORNIA LEGISLATURE—2013-14 REGULAR SESSION

## ASSEMBLY BILL

No. 1308

## Introduced by Assembly Member Bonilla

February 22, 2013

An act to amend Sections 2507 and 2508 of the Business and Professions Code, and to amend Section 1204.3 of the Health and Safety Code, relating to professions and vocations.

## LEGISLATIVE COUNSEL'S DIGEST

AB 1308, as amended, Bonilla. Midwifery.

Existing law, the Licensed Midwifery Practice Act of 1993, provides for the licensing and regulation of midwives by the Board of Licensing of the Medical Board of California. The license to practice midwifery authorizes the holder, under the supervision of a licensed physician and surgeon, as specified, to attend cases of normal childbirth and to provide prenatal, intrapartum, and postpartum care, including family-planning care, for the mother, and immediate care for the newborn. Under the act, a licensed midwife is required to make certain oral and written disclosures to prospective clients. A violation of the act is a crime.

This bill would additionally authorize a licensed midwife to directly obtain supplies and devices, obtain and administer drugs and diagnostic tests, order testing, and receive reports that are necessary to his or her practice of midwifery and consistent with his or her scope of practice and would require a licensed midwife to disclose to prospective clients the specific arrangements for referral of complications to a physician

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and surgeon. Because a violation of that requirement would be a crime, the bill would impose a state-mandated local program.

Existing law requires the board, by July 1, 2003, to adopt regulations defining the appropriate standard of care and level of supervision required for the practice of midwifery.

This bill would require the board, by July 1, 2015, to revise and adopt regulations defining the appropriate standard of care and level of supervision required for the practice of midwifery and identifying complications necessitating referral to a physician and surgeon delete that requirement.

Existing law requires a licensed alternative birth center, and a licensed primary care clinic that provides services as an alternative birth center, to meet specified requirements, including requiring the presence of at least 2 attendants during birth, one of whom shall be either a physician and surgeon or a certified nurse-midwife.

This bill would provide that a licensed midwife may also satisfy that requirement.

By expanding the disclosures a licensed midwife is required to make to prospective clients, this bill would expand the scope of a crime thereby imposing a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares the following:
- 2 (a) Licensed midwives have been authorized to practice since
- 3 1993 under Senate Bill 350 (Chapter 1280 of the Statutes of 1993),
- 4 which was authored by Senator Killea. Additional legislation,
- Senate Bill 1950 (Chapter 1085 of the Statutes of 2002), which
- was authored by Senator Figueroa, was needed in 2002 to clarify
- certain practice issues. While the midwifery license does not
- specify or limit the practice setting in which licensed midwives
- 9 may provide care, the reality is that the majority of births delivered
- by licensed midwives are planned as home births.

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(b) Planned home births are safer when care is provided as part of an integrated delivery model. For a variety of reasons, this integration rarely occurs, and creates a barrier to the best and safest care possible. This is due, in part, to the attempt to fit a midwifery model of care into a medical model of care.

- SEC. 2. Section 2507 of the Business and Professions Code is amended to read:
- 2507. (a) The license to practice midwifery authorizes the holder, under the supervision of a licensed physician and surgeon, to attend cases of normal childbirth and to provide prenatal, intrapartum, and postpartum care, including family-planning care, for the mother, and immediate care for the newborn.
- (b) As used in this article, the practice of midwifery constitutes the furthering or undertaking by any licensed midwife, under the supervision of a licensed physician and surgeon who has current practice or training in obstetrics, to assist a woman in childbirth so long as progress meets criteria accepted as normal. All complications shall be referred to a physician and surgeon immediately. The practice of midwifery does not include the assisting of childbirth by any artificial, forcible, or mechanical means, nor the performance of any version.
- (c) As used in this article, "supervision" shall not be construed to require the physical presence of the supervising physician and surgeon.
- (d) The ratio of licensed midwives to supervising physicians and surgeons shall not be greater than four individual licensed midwives to one individual supervising physician and surgeon.
- (e) A midwife is not authorized to practice medicine and surgery by this article.
- (f) A midwife is authorized to directly obtain supplies and devices, obtain and administer drugs and diagnostic tests, order testing, and receive reports that are necessary to his or her practice of midwifery and consistent with his or her scope of practice.
- (g) The board shall, not later than July 1, 2015, revise and adopt
   in accordance with the Administrative Procedure Act (Chapter 3.5)
   (commencing with Section 11340) of Part 1 of Division 3 of Title
   2 of the Government Code), regulations defining the appropriate
   standard of care and level of supervision required for the practice
   of midwifery and identifying complications necessitating referral
   to a physician and surgeon.

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SEC. 3. Section 2508 of the Business and Professions Code is amended to read:

- 2508. (a) A licensed midwife shall disclose in oral and written form to a prospective client all of the following:
  - (1) All of the provisions of Section 2507.
- (2) If the licensed midwife does not have liability coverage for the practice of midwifery, he or she shall disclose that fact.
  - (3) The specific arrangements for the referral of complications to a physician and surgeon for consultation. The licensed midwife shall not be required to identify a specific physician and surgeon.
  - (4) The specific arrangements for the transfer of care during the prenatal period, hospital transfer during the intrapartum and postpartum periods, and access to appropriate emergency medical services for mother and baby if necessary.
- (5) The procedure for reporting complaints to the Medical Board of California.
- (b) The disclosure shall be signed by both the licensed midwife and the client and a copy of the disclosure shall be placed in the client's medical record.
- 20 (c) The Medical Board of California may prescribe the form for 21 the written disclosure statement required to be used by a licensed 22 midwife under this section.
  - SEC. 4. Section 1204.3 of the Health and Safety Code is amended to read:
  - 1204.3. (a) An alternative birth center that is licensed as an alternative birth center specialty clinic pursuant to paragraph (4) of subdivision (b) of Section 1204 shall, as a condition of licensure, and a primary care clinic licensed pursuant to subdivision (a) of Section 1204 that provides services as an alternative birth center shall, meet all of the following requirements:
- 31 (1) Be a provider of comprehensive perinatal services as defined 32 in Section 14134.5 of the Welfare and Institutions Code.
  - (2) Maintain a quality assurance program.
- 34 (3) Meet the standards for certification established by the 35 American Association of Birth Centers, or at least equivalent 36 standards as determined by the state department.
- (4) In addition to standards of the American Association of Birth
   Centers regarding proximity to hospitals and presence of attendants
   at births, meet both of the following conditions:

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(A) Be located in proximity, in time and distance, to a facility with the capacity for management of obstetrical and neonatal emergencies, including the ability to provide cesarean section delivery, within 30 minutes from time of diagnosis of the emergency.

(B) Require the presence of at least two attendants at all times during birth, one of whom shall be a physician and surgeon, a

licensed midwife, or a certified nurse-midwife.

(5). Have a written policy relating to the dissemination of the following information to patients:

- (A) A summary of current state laws requiring child passenger restraint systems to be used when transporting children in motor vehicles.
- (B) A listing of child passenger restraint system programs located within the county, as required by Section 27362 of the Vehicle Code.
- (C) Information describing the risks of death or serious injury associated with the failure to utilize a child passenger restraint system.
- (b) The state department shall issue a permit to a primary care clinic licensed pursuant to subdivision (a) of Section 1204 certifying that the primary care clinic has met the requirements of this section and may provide services as an alternative birth center. Nothing in this section shall be construed to require that a licensed primary care clinic obtain an additional license in order to provide services as an alternative birth center.
- (c) (1) Notwithstanding subdivision (a) of Section 1206, no place or establishment owned or leased and operated as a clinic or office by one or more licensed health care practitioners and used as an office for the practice of their profession, within the scope of their license, shall be represented or otherwise held out to be an alternative birth center licensed by the state unless it meets the requirements of this section.
- (2) Nothing in this subdivision shall be construed to prohibit licensed health care practitioners from providing birth related services, within the scope of their license, in a place or establishment described in paragraph (1).
- SEC. 5. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school

- district will be incurred because this act creates a new crime or
- 2 infraction, eliminates a crime or infraction, or changes the penalty
- 3 for a crime or infraction, within the meaning of Section 17556 of
- 4 the Government Code, or changes the definition of a crime within
- 5 the meaning of Section 6 of Article XIIIB of the California
- 6 Constitution.

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