# LEGISLATIVE PACKET



## MEDICAL BOARD MEETING

FEBRUARY 3, 2012 SAN FRANCISCO, CA

#### MEDICAL BOARD OF CALIFORNIA TRACKER – LEGISLATIVE BILL FILE January 25, 2012

BILL	AUTHOR	TITLE	STATUS	POSITION	AMENDED
AB 589	Perea	Medical School Scholarships	Sen. Approps.	Support	08/17/11
AB 783	Hayashi	Professional Corporations: Licensed PTs	Sen. B&P	Support	04/07/11
AB 1533	Mitchell	UCLA IMG Pilot Program	Assembly	Sponsor	Louis Maria
SB 352	Huff	Chiropractors	Sen. Floor	Reco: Support if Amended	01/04/12

#### 2012 TENTATIVE LEGISLATIVE CALENDAR

COMPILED BY THE OFFICE OF THE SECRETARY OF THE SENATE & THE OFFICE OF THE ASSEMBLY CHIEF CLERK Revised 10-4-11

JANUARY										
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- Jan. 1 Statutes take effect (Art. IV, Sec. 8(c)).
- Jan. 4 Legislature reconvenes (J.R. 51(a)(4)).
- Jan. 10 Budget must be submitted by Governor (Art. IV, Sec. 12 (a)).
- Jan. 13 Last day for policy committees to hear and report to Fiscal Committees fiscal bills introduced in their house in 2011 (J.R. 61(b)(1)).
- Jan. 16 Martin Luther King, Jr. Day.
- Jan. 20 Last day for any committee to hear and report to the Floor bills introduced in their house in 2011 (J.R. 61(b)(2)).
- Jan. 27 Last day to submit bill requests to the Office of Legislative Counsel.
- Jan. 31 Last day for each house to pass bills introduced in 2011 in their house (Art. IV, Sec. 10(c)), (J.R. 61(b)(3)).
- Feb. 20 President's Birthday
- Feb. 24 Last day for bills to be introduced (J.R. 61(b)(4)), (J.R. 54(a)).

- Mar. 29 Spring Recess begins at end of this day's session (J.R. 51(b)(1)).
- Mar. 30 Cesar Chavez Day observed
- Apr. 9 Legislature reconvenes from Spring Recess (J.R. 51(b)(1)).
- Apr. 27 Last day for policy committees to hear and report to Fiscal Committees fiscal bills introduced in their house (J.R. 61(b)(5)).
- May 11 Last day for policy committees to hear and report to the Floor non-fiscal bills introduced in their house (J.R. 61(b)(6)).
- May 18 Last day for policy committees to meet prior to June 4 (J.R. 61(b)(7)).
- May 25 Last day for fiscal committees to hear and report to the Floor bills introduced in their house (J.R. 61 (b)(8)). Last day for fiscal committees to meet prior to June 4 (J.R. 61 (b)(9)).
- May 28 Memorial Day.
- May 29 June 1 Floor Session only. No committee may meet for any purpose (J.R. 61(b)(10)).

<sup>\*</sup>Holiday schedule subject to final approval by the Rules Committee

2012 TENTATIVE LEGISLATIVE CALENDAR

COMPILED BY THE OFFICE OF THE SECRETARY OF THE SENATE & THE OFFICE OF THE ASSEMBLY CHIEF CLERK

Revised 10-4-11

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						ı	2	June 1 Last day for bills to be passed out of the house of origin (J.R. 61(b)(11)
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1	10	11	12	13	14	15	16	June 15 Budget must be passed by midnight (Art. IV, Sec. 12 (c)(3)).
T	17	18	19	20	21	22	23	June 28 Last day for a legislative measure to qualify for the Nov. 6 general election ballot (Elec. Code Sec. 9040).
2	24	25	26	27	28	29	30	general election ballot (Elect. Code Sect. 2040).
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-	1	2	3	4	5	6	7	July 4 Independence Day.
-	8	9	10	11	12	13	14	July 6 Last day for policy committees to meet and report bills (J.R. 61(b)(13))
_	15	16	17	18	19	20	21	<ul> <li>Summer Recess begins at the end of this day's session if Budget Bill ha been passed (J.R. 51(b)(2)).</li> </ul>
<u></u>	22	23	24	25	26	27	28	
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-	S	М	T	W	TH	F	S	Aug. 6 Legislature reconvenes from Summer Recess (J.R. 51(b)(2)).
-	3	ĮVI	1	I VV	2	3	4	Aug. 17 Last day for fiscal committees to meet and report bills to the Floor
L	_						Ĺ	(J.R. 61(b)(14)).
<u> </u>	5	6	7	8	9	10	11	Aug. 20 - 31 Floor Session only. No committees, other than conference committee, and Rules Committee, may meet for any purpose (J.R. 61(b)(15)).
	12	13	14	15	16	17	18	Aug. 24 Last day to amend bills on the Floor (J.R. 61(b)(16)).
] 1	19	20	21	22	23	24	25	Aug. 31 Last day for each house to pass bills (Art. IV, Sec. 10(c)), (J.R. 61(b)(1
2	26	27	28	29	30	31		Final Recess begins at end of this day's session (J.R. 51(b)(3)).

#### IMPORTANT DATES OCCURRING DURING FINAL RECESS

2012 Sept. 30	Last day for Governor to sign or veto bills passed by the Legislature before Sept. 1 and in the Governor's possession on or after Sept. 1 (Art. IV, Sec. 10(b)(2)).
Nov. 6	General Election.
Nov. 30	Adjournment Sine Die at midnight (Art. IV, Sec. 3(a)).
Dec. 3	12 m. convening of the 2013-14 Regular Session (Art. IV, Sec. 3(a)).
2013 Jan. 1	Statutes take effect (Art. IV, Sec. 8(c)).

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#### MEDICAL BOARD OF CALIFORNIA LEGISLATIVE ANALYSIS

Bill Number:

AB 1533

Author:

Mitchell

Bill Date:

January 23, 2012, introduced

Subject:

UCLA IMG Pilot Program

Sponsor:

Medical Board of California and University of California

Position:

Sponsor/Support

#### STATUS OF BILL:

This bill is in the Assembly.

#### **DESCRIPTION OF CURRENT LEGISLATION:**

AB 1533 would authorize a pilot for the University of California at Los Angeles (UCLA) international medical graduate (IMG) program. The pilot would allow program participants to engage in supervised patient care activities (i.e., similar to participation at the level of a UC medical student on a health care team) for a typical assignment lasting 16 weeks (but not to exceed 24 weeks), as part of an approved and supervised clinical clerkship/rotation at UCLA health care facilities, or with other approved UCLA affiliates. All such training will occur with supervision provided by licensed physicians.

This bill would also request the UC to prepare a report for the Board and Legislature after the pilot program has been operative for five years, which would include the number of participants in the pilot program; the number of participants issued a license by the Board; and the potential for retention or expansion of the pilot program. This bill would sunset the pilot program on January 1, 2019.

#### **ANALYSIS:**

In 2006, the UCLA Department of Family Medicine developed an innovative program to prepare bilingual (English-Spanish speaking), bi-cultural IMGs to enter accredited family medicine programs in California and to pursue licensure and board-certification as family physicians. This program functions as a pre-residency training program. The program recruits proficient bilingual IMGs from international medical schools with curricula that meet the educational requirements set forth by the Medical Board of California (the Board) for purposes of physician licensure. To be eligible for the UCLA IMG program, participants must have U.S. citizenship or Permanent Resident or Refugee Status.

UCLA IMG graduates commit to 24-36 months of post-residency employment in a California health care facility located in a designated medically underserved area. As of June 2011, the UCLA IMG program has placed a total of 42 graduates in 15 urban and rural family medicine residencies in California. An additional 10-12 graduates are expected to enter accredited family medicine training programs in July 2012.

Since its inception, the UCLA IMG program has had an extraordinary record of success in preparing participants for entry to residency training in California. As part of the program, all participants complete a Clinical Observership program. Typically, this assignment lasts 16 weeks (but not to exceed 24 weeks). In no instance do UCLA IMGs hold themselves out to be licensed in California for purposes of patient care or any other program activities. Because these trainees are neither "medical students" enrolled in the School of Medicine (since they have already graduated from medical school in their country), nor "medical residents" enrolled in residency training, these individuals are not currently authorized by state law to engage in "hands on" clinical training as part of their course of study. The result is that UCLA IMGs are required to function as "observers," even when supervised by licensed physicians who are teaching in accredited California training programs.

AB 1533 would authorize a pilot for the UCLA IMG program. The pilot would allow program participants to engage in supervised patient care activities for a typical assignment lasting 16 weeks (but not to exceed 24 weeks), as part of an approved and supervised clinical clerkship/rotation at UCLA health care facilities, or with other approved UCLA affiliates (e.g., participating California family medicine programs). All such training will occur with supervision provided by licensed physicians.

This bill also requests the UC to prepare a report for the Board and Legislature after the pilot program has been operative for five years, which would include the number of participants in the pilot program; the number of participants issued a license by the Board; and the potential for retention or expansion of the pilot program. This bill would sunset the pilot program on January 1, 2019.

The Board and the UC believe this pilot program will benefit the UCLA IMG program, its participants, and California family medicine programs seeking to increase the recruitment of bilingual physicians to their programs. Although the UCLA IMG program could continue to operate with no change, residency programs throughout the state continue to express their interest and support for a mechanism through which these trainees could participate in clinical training activities as they work and prepare to enter a residency program. This pilot would improve the preparation and readiness of program participants. Because UCLA IMG graduates commit to 24-36 months of post-residency employment in a California health care facility located in a designated medically underserved area, the continued success of the UCLA program offers longer term benefits for underserved communities throughout the state. The value of this pilot takes on added importance as provisions of health care reform take effect in

2014, and as California prepares to provide health services to substantial numbers of new Spanish-speaking patients

FISCAL: No cost to the Board. The UCLA IMG program is funded by private

sources. Funding sponsors include Kaiser Permanente Community Benefit, UniHealth Foundation, The California Endowment, Molina Family Foundation, New America Alliance, Kaplan educational

programs and, private individuals.

**SUPPORT:** MBC (Co-Sponsor)

University of California (Co-Sponsor)

**OPPOSITION:** None on file

**POSITION:** Sponsor/Support

#### AB 1533 (Mitchell)

## University of California at Los Angeles, David Geffen School of Medicine's International Medical Graduate (IMG) Pilot Program

#### BACKGROUND

Sponsors: University of California and the Medical Board of California

#### ISSUE

All states, including California, require physicians to be licensed to practice medicine, including resident physicians who are training and working in California residency or fellowship programs. Specifically, U.S. medical school graduates are eligible to seek licensure in California following completion of one-year of approved residency training, and international medical graduates are eligible to seek licensure in California following completion of two-years of approved residency training. For most UC programs, most residents must seek and obtain a license prior to the completion of their second year of residency training.

California law allows for regularly matriculated medical students (including foreign medical students) to engage in the practice of medicine whenever and wherever prescribed as part of their required/approved course of study (California Business and Professions Code 2064). There is a group of medical trainees, however, that does not fall within the provisions of existing law.

#### **BACKGROUND**

In 2006, faculty in the UCLA Department of Family Medicine developed an innovative program to prepare bilingual (English-Spanish speaking), bi-cultural International Medical Graduates (IMGs) to enter accredited family medicine programs in California and to pursue licensure and board-certification as family physicians. This program functions as a pre-residency training program.

The program recruits proficient bilingual IMGs from international medical schools with curricula that meet the educational requirements set forth by the Medical Board of California (MBC) for purposes of physician licensure. To be eligible for the UCLA IMG program, participants MUST have U.S. citizenship or Permanent Resident or Refugee Status.

Since its inception, the UCLA IMG program has had an extraordinary record of success in preparing participants for entry to residency training in California. As part of the program, all participants complete a Clinical Observership program. Trainees are placed in approved clinical teaching environments that provide and ensure supervision by licensed physician faculty. Typically, this assignment lasts 16 weeks (but not to exceed 24 weeks). In no instance do UCLA IMGs hold themselves out to be licensed in California for purposes of patient care or any other program activities.

The "problem": Because these trainees are neither "medical students" enrolled in the School of Medicine (since they have already graduated from medical school in their country), nor "medical residents" enrolled in residency training, these individuals (who are well-prepared graduates of international medical schools) are not currently recognized by state law as trainees who are authorized to engage in "hands on" clinical training (at even the level of a medical student) as part of their course of study.

The result is that UCLA IMGs are required to function as "observers," even when supervised by licensed physicians who are teaching in accredited California training programs.

While California law is intended to protect the public from individuals practicing medicine who do not have a valid license to practice (or who are not in a recognized training program), the absence of recognition of this group of medical trainees creates an unnecessary barrier to entry to accredited California family medicine programs and the path to medical licensure. In recent years, this has increasingly been recognized and experienced as missed opportunities for UCLA IMG program participants who are not able to benefit from the "hands on" training that UCLA medical students and first year residents receive.

#### **BILL SUMMARY**

AB 1533 would authorize a five-year pilot for the UCLA IMG program. The pilot would allow program participants to engage in supervised patient care activities (i.e., similar to participation at the level of a UC medical student on a health care team) for a typical assignment lasting 16 weeks (but not to exceed 24 weeks), as part of an approved and supervised clinical clerkship/rotation at UCLA health care facilities, or with other approved UCLA affiliates (e.g., participating California family medicine programs).

All such training will occur with supervision provided by licensed physicians. With this change, UCLA IMGs would receive valuable clinical learning opportunities and not be at risk for disciplinary action by the MBC.

#### FREQUENTLY ASKED QUESTIONS (FAQs)

**Q**: In this challenging fiscal climate, will the IMG pilot require state resources to implement?

A: No, the pilot will <u>not</u> require funding from the state. The UCLA IMG program is funded by private sources (no state funds are used and no change is anticipated). Funding sponsors include Kaiser Permanente Community Benefit, UniHealth Foundation, The California Endowment, Molina Family Foundation, New America Alliance, Kaplan educational programs and, private individuals.

**Q:** Does California need more primary care doctors? How do IMGs 'fit' into the picture?

A: Yes, California needs more primary care, and particularly Spanish-speaking, doctors. Each year, there are approximately 19,500 graduates of U.S. medical schools who compete in the National Residency Match Program (NRMP) or "Match" process for one of the 25,000 first-year graduate medical education (GME) positions. The U.S. has more GME positions than U.S. medical school graduates. As a result, an estimated 5,500 IMGs (or 25% of the total) enter U.S. residency training each year.

According to the NRMP data, in 2011, not all family residency positions were filled, so there is capacity within existing programs to accept more IMG residents in family medicine, provided that these individuals are eligible and well-prepared.

**Q:** Are these UCLA IMG program participants in the U.S. legally?

A: Yes. To be selected as a program participant, the individual MUST have U.S. citizenship, or Permanent Resident or Refugee Status. The program cannot assist the individual in obtaining the required immigration visa.

**Q**: How does California benefit from providing training to IMG program participants?

A: UCLA IMG graduates commit to 24-36 months of post-residency employment in a California health care facility located in a designated medically underserved area. The continued success of the UCLA program offers longer term benefits for underserved communities throughout the state. It offers a much needed resource for increasing the number of bilingual physicians in California at no cost to the State General Fund.

The value of this pilot takes on added importance as provisions of health care reform take effect in 2014, and as California prepares to provide health services to substantial numbers of new Spanish-speaking patients.

**Q**: Where can I find more information about the UCLA IMG program?

A: http://fm.mednet.ucla.edu/IMG/img\_program.asp

#### SUPPORT

Medical Board of California (Sponsor) University of California (Sponsor)

**OPPOSITION** 

None on file

**STATUS** 

January 23, 2012

#### FOR MORE INFORMATION

UC contact: Angela Gilliard, JD MBC contact: Jennifer Simoes

Legislative Director (916) 445-9924

Chief of Legislation (916) 274-6251

Angela.Gilliard@ucop.edu

Jennifer.simoes@mbc.ca.gov

#### **Introduced by Assembly Member Mitchell**

January 23, 2012

An act to add and repeal Section 2066.5 of the Business and Professions Code, relating to medicine.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1533, as introduced, Mitchell. Medicine: trainees: international medical graduates.

The Medical Practice Act provides for licensing and regulation of physicians and surgeons by the Medical Board of California and imposes various requirements in that regard. Existing law requires an applicant for a license as a physician and surgeon to successfully complete a specified medical curriculum, a clinical instruction program, and a training program. Existing law provides that nothing in the Medical Practice Act shall be construed to prohibit a foreign medical graduate from engaging in the practice of medicine whenever and wherever required as part of a clinical service program, subject to certain conditions.

This bill, until January 1, 2019, would authorize a clinical instruction pilot program for certain bilingual international medical graduates at the Medical School of the University of California at Los Angeles (UCLA) as part of an existing preresidency training program, at the option of UCLA. The bill would provide that nothing in the Medical Practice Act shall be construed to prohibit a foreign medical graduate participating in the pilot program from engaging in the practice of medicine when required as part of the pilot program. The bill would set forth the requirements for international medical graduates to

AB 1533 -2-

participate in the pilot program. The bill would require UCLA to provide the board with the names of the participants and other information. The bill would authorize the board to consider participation in the clinical instruction pilot program as remediation for medical education deficiencies in a participant's subsequent application for licensure as a physician and surgeon. The bill would request UCLA to report to the board and the Legislature after the pilot program has been operative for 5 years. The bill would make related legislative findings and declarations.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the 2 following:

(a) California needs more Spanish-speaking health professionals.
 Although Hispanics represent nearly 39 percent of California's population, only 5.2 percent of the state's physician workforce is
 Hispanic. According to the 2010 federal census, an estimated 35 percent of California's almost 15 million Hispanics reside in medically underserved areas, compared to 20 percent of the total population.

(b) California needs more primary care doctors. Each year, there are approximately 19,500 graduates of medical schools in the United States who compete in the National Residency Match Program (NRMP) or "Match" process for one of the 25,000 first-year graduate medical education (GME) positions (residency training positions). The United States has more GME positions than United States medical school graduates. As a result, an estimated 5,500 International Medical Graduates (IMGs) or 20 percent of the total, enter United States residency training each year. According to the NRMP data for 2011, 94.4 percent of family medicine residency positions were filled. Because not all positions were filled, this indicates that there is capacity within existing programs to accept more IMG residents in family medicine, provided that these individuals are eligible and well prepared.

(c) IMGs legally residing in the United States can be part of the solution for California's shortage of Hispanic physicians. Between 400 to 1,000 unlicensed Hispanic IMG physicians legally reside

-3 - AB 1533

and work in Southern California. Because they do not have a California medical license, they cannot practice medicine in California. Many work in a variety of roles such as ultrasound technicians, health educators, or interpreters, and a few have retrained as nurses.

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- (d) There is an existing California training resource that is underutilized. Since 2006, the David Geffen School of Medicine at the University of California at Los Angeles (UCLA) has operated an innovative and highly successful program to prepare English-Spanish bilingual, bicultural individuals who have graduated from an accredited medical school outside the United States to enter accredited family medicine programs in California. The UCLA program functions as a preresidency training program. However, because these IMG trainees are neither "medical students" enrolled in the school of medicine (because they have already graduated from medical school in their country), nor "medical residents" enrolled in residency training, these individuals are not currently recognized by state law as trainees who are authorized to engage in "hands on" clinical training, at even the level of a medical student, as part of their course of study. The UCLA IMG program accepts a small number of exceptionally promising bilingual unlicensed Hispanic IMGs who legally reside in California to participate in a program lasting from 4 to 21 months, with total time for completion determined by UCLA based upon assessment of qualifications of each program participant. To be eligible for licensure in California, graduates of both foreign medical schools as well as United States medical schools must successfully pass Steps 1 and 2 of the United States Medical Licensing Exam (USMLE). Upon receiving a passing score on these exams, medical school graduates are then eligible to compete for a residency position in one of California's 30-plus family medicine training programs. Once the three-year family medicine residency training program is completed, these licensed family physicians commit to practice in an underserved community in California for up to three years.
- 36 SEC. 2. Section 2066.5 is added to the Business and Professions Code, to read:
- 2066.5. (a) The pilot program authorized by this section shall be known and may be cited as the University of California at Los

AB 1533 —4—

Angeles David Geffen School of Medicine's International Medical
 Graduate Pilot Program.

- (b) Nothing in this chapter shall be construed to prohibit a foreign medical graduate from engaging in the practice of medicine when required as part of the pilot program authorized by this section.
- (c) There is currently a preresidency training program at the University of California, Los Angeles David Geffen School of Medicine, Department of Family Medicine, hereafter referred to as UCLA, for selected international medical graduates (IMGs). Participation in the pilot program authorized by this section shall be at the option of UCLA. This section authorizes those IMGs, through the new pilot program authorized by this section, to receive, through the existing program, hands-on clinical instruction in the courses specified in subdivision (c) of Section 2089.5. The pilot program, as administered by UCLA, shall include all of the following elements:
- (1) Each pilot program participant shall have done all of the following:
- 20 (A) Graduated from a medical school recognized by the Medical 21 Board of California at the time of selection.
- 22 (B) Taken and passed the United States Medical Licensing 23 Examination Steps 1 and 2 (Clinical Knowledge and Clinical 24 Science).
- (C) Submitted an application and materials to the Educational
   Commission for Foreign Medical Graduates.
  - (2) A pilot program participant shall receive all clinical instruction at health care facilities operated by the University of California, Los Angeles, or other approved UCLA designated teaching sites, which shall be hospitals or clinics with either a signed formal affiliation agreement with UCLA or a signed letter of agreement.
  - (3) Participation of a trainee in clinical instruction offered by the pilot program shall not generally exceed 16 weeks. However, at the discretion of UCLA, an additional eight weeks of clinical instruction may be granted. In no event shall a participant receive more than 24 weeks of clinical instruction under the pilot program.
- 38 (4) The clinical instruction shall be supervised by licensed 39 physicians on faculty at UCLA or faculty affiliated with UCLA

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as specified in an approved affiliation agreement between UCLA and the affiliated entity.

- (5) The clinical instruction shall be provided pursuant to written affiliation agreements for clinical instruction of trainees established by UCLA.
- (6) The supervising faculty shall evaluate each participant on a regular basis and shall document the completion of each aspect of the clinical instruction portion of the program for each participant.
- (d) UCLA shall provide the board with the names of the participants in the pilot program on an annual basis, or more frequently if necessary to maintain accuracy. Upon a reasonable request of the board, UCLA shall provide additional information such as the courses successfully completed by program participants, the dates of instruction, and other relevant information.
- (e) Nothing in this section shall be construed to alter the requirements for licensure set forth in Sections 2089 and 2089.5. The board may consider participation in the clinical instruction portion of the pilot program as remediation for medical education deficiencies identified in a participant's application for licensure or authorization for post graduate training should such a deficiency apply to that applicant.
- (f) After the pilot program has been operative for five years, UCLA is requested to prepare a report for the board and the Legislature. Topics to be addressed in the report shall include the number of participants in the pilot program, the number of participants in the pilot program who were issued physician's and surgeon's certificates by the board, and the potential for retention or expansion of the pilot program.
- (g) This section shall remain in effect only until January 1, 2019, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2019, deletes or extends that date.

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#### **MBC PROPOSED OMNIBUS 2012**

#### Non-Practice License Status - Authority to Impose Discipline

The Medical Board recently lost a court of appeal case related to taking disciplinary action against a licensee that held a retired license. The respondent's attorney alleged the Board lacked jurisdiction to impose discipline because, as the holder of a retired license status, the respondent was not permitted to engage in the practice of medicine. Board staff and legal counsel believe that Board does have jurisdiction to impose discipline on any license it issues because that licensee can opt to change their license status by meeting limited requirements. If the Board lacked jurisdiction to impose discipline, it may create a retired status loophole that would insulate any licensee from discipline by transferring his or her license to a retired or inactive status. However, the court ruled that the holder of a retired status license is not a licensee under the Board's jurisdiction and that the Board's disciplinary authority is relevant to the holder of a retired license, "only if and when the retired licensee seeks to return to the practice of medicine and files and application" with the Board for restoration of his or her license. The Board is proposing language to make it clear that the Board retains jurisdiction over all licensees, regardless of the status of his or her license.

#### Renewal Notices - Ability to Send via E-Mail

The Board will be moving to a new information technology (IT) system that will allow physicians and surgeons to receive notifications via email. Currently physician and surgeons can pay their renewal fees online; however, they receive their renewal notice via US postal service. The new IT system will allow individuals the opportunity to choose the best method (i.e. electronically or via US Postal Service) of receiving information from the Board. The instructions will be specific that if they identify the electronic method, this will be the only notification tool used. In reviewing the Board's laws, it has been determined that Business and Professions (B&P) Code section 2424(a) will impede this process as currently written. The statue requires the Board to send a delinquent notice via US postal service and it must be sent certified mail. In order to save mailing costs, mailing time, printing costs, etc., the Board is proposing to amend existing allow to allow renewal and delinquency notices to be sent via e-mail if the physician opts in to receive notices via e-mail. The Board is also proposing a requirement for the Board to annually confirm the e-mail addresses of applicants and licensees who choose to receive their correspondence via e-mail.

#### Licensed Midwives - Retired Licensed Status

The Board would like to add a new provision that will establish a retired license status for licensed midwives, similar to the retired license status for physicians. This appears to have been left out due to an oversight. For most practitioners, there is a status that allows for retirement where fees are not required, but the licensee can still use the initials of a licensee after his or her name.

#### **Omnibus Requested Last Year:**

#### Section 2064

In 2005, the Medical Board requested a change in the omnibus bill (SB 1111, Figueroa) to change Section 2064 from "...in an approved medical school or clinical training program...", to "...in an approved medical school or and training program". This amendment was asked for in error and the board should have not asked for this change. We are requesting to go back to the original language, this is a technical amendment.

#### Section 2184

The purpose of this amendment is to clarify that clinical training should be included as a way an applicant may have spent time in a postgraduate training program, in order to qualify an applicant to have the period of validity for USMLE test scores extended. This is a technical change.

#### Section 2516

According to the Midwifery Advisory Council, "neonate" is a more appropriate term to use than "infant", as it describes a newborn in the first 4 weeks of life. This is a technical change.

## Possible Omnibus being proposed by Senate Business Professions, and Economic Development Committee:

Extend the sunset date of the Vertical Enforcement Program (VEP) to the same dates as the Board's sunset, from 1/1/13, to 1/1/14, and have the full evaluation of VEP as part of the Board's 2013 sunset review process.

## 2011/2012 LEGISLATION

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#### MEDICAL BOARD OF CALIFORNIA LEGISLATIVE ANALYSIS

Bill Number:

AB 589

Author:

Perea

Bill Date:

August 17, 2011, amended

Subject:
Sponsor:

Medical School Scholarships
California Medical Association

Position:

Support

#### **STATUS OF BILL:**

This bill is currently in the Senate Appropriations Committee.

#### **DESCRIPTION OF CURRENT LEGISLATION:**

This bill would create the Steven M. Thompson Medical School Scholarship Program (STMSSP) within the Health Professions Education Foundation (HPEF). The STMSSP would be funded by private or federal funds and would only be implemented if HPEF determines that sufficient funds are available.

This bill was amended to specify that funds supporting the Steven M. Thompson Loan Repayment Program (STLRP) shall not be used to support the STMSSP. This bill was also amended to specify that STMSSP program participants must agree in writing to the program requirements prior to completing an accredited medical or osteopathic school based in the United States. This bill also specifies that the cost of administering the program shall not exceed ten percent of the total appropriation of the program.

#### ANALYSIS:

The STLRP was created in 2002 via legislation which was co-sponsored by the Medical Board of California (the Board). The STLRP encourages recently licensed physicians to practice in underserved locations in California by authorizing a plan for repayment of their student loans (up to \$105,000) in exchange for a minimum three years of service. In 2006, the administration of STLRP was transitioned from the Board to HPEF. Since 1990, HPEF has administered statewide scholarship and loan repayment programs for a wide range of health professions students and recent graduates and is funded through grants and contributions from public and private agencies, hospitals, health plans, foundations, corporations, as well as through a surcharge on the renewal fees of various health professionals, including a \$25 fee paid by physicians and surgeons.

AB 589 would create the STMSSP in HPEF. STMSSP participants must commit in writing to three years of full-time professional practice in direct patient care in an eligible setting. The maximum amount per total scholarship is \$105,000 to be distributed over the course of medical school.

The committee charged with selecting scholarship recipients must use guidelines that provide priority consideration to applicants who are best suited to meet the cultural and linguistic needs and demands of patients from medically underserved populations and who meet one or more of the following criteria:

- Speak a Medi-Cal threshold language.
- Come from an economically disadvantaged background.
- Have experience working in medically underserved areas or with medically underserved populations.

The selection committee must give preference to applicants who have committed to practicing in a primary specialty and who will serve in a practice setting in a supermedically underserved area. The selection committee must also include a factor ensuring geographic distribution of placements.

The STMSSP would have originally been funded by funds transferred from the Managed Care Administrative Fines and Penalties Fund that are in excess of the first \$1,000,000, including accrued interest, as the first \$1,000,000 funds the STLRP (this bill would not reduce the funding to the current STLRP).

The May 27<sup>th</sup> amendments remove all references to the STMSSP being funded by the Managed Care Administrative Fines and Penalties Fund. As amended, the STMSSP would be funded by federal or private funds and the bill shall only be implemented if HPEF determines that there are sufficient funds available in order to implement STMSSP.

## The July $12^{\rm th}$ amendments specify that funds supporting the STLRP shall not be used to support the STMSSP.

This amendment was suggested by Senate Health Committee. The Senate Health Committee analysis suggested this amendment to clarify that the STLRP and the STMSSP funds are separate and the STLRP funds should not be used to fund the STMSSP.

The August 17<sup>th</sup> amendments specify that STMSSP program participants must agree in writing to the program requirements prior to completing an accredited medical or osteopathic school, and require the school to be based in the United States. The amendments also mandate that the costs of administering the STMSSP program shall not exceed ten percent of the total appropriation of the program. The amendments also make other technical and clarifying changes.

These amendments specify program requirements, in order to help ensure that this bill can be easily implemented. These amendments also ensure that the administrative program costs stay within the program's budget.

According to the author's office, this bill will address shortages of physician services that exist in over 200 regions in California identified as medically underserved areas. The purpose of this bill is to make medical school more financially accessible for students who are willing to pursue careers in primary care. According to the author's office, this bill will help to address the geographical disparity of physician supply in California, as well as the increasing cost of medical education, which is a barrier to entry

for students from economically disadvantaged backgrounds. The author's office believes this bill will provide underserved communities with greater access to medical care. This bill is consistent with the mission of the Medical Board of promoting access to care.

**SUPPORT:** California Medical Association (Sponsor)

Association of California Healthcare Districts

California Primary Care Association Children's Hospital Central California

City of Kernan

Community Clinic Association of Los Angeles County

Medical Board of California

**OPPOSITION**: None on file

FISCAL: None

## AMENDED IN SENATE AUGUST 17, 2011 AMENDED IN SENATE JULY 12, 2011 AMENDED IN ASSEMBLY MAY 27, 2011 AMENDED IN ASSEMBLY APRIL 11, 2011

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

#### ASSEMBLY BILL

No. 589

#### **Introduced by Assembly Member Perea**

(Principal coauthors: Senators Alquist and Rubio)

February 16, 2011

An act to add Article 6 (commencing with Section 128560) to Chapter 5 of Part 3 of Division 107 of the Health and Safety Code, relating to health professions.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 589, as amended, Perea. Medical school scholarships.

Existing law establishes the Medically Underserved Account for Physicians within the Health Professions Education Fund that is managed by the Health Professions Education Foundation and the Office of Statewide Health Planning and Development. Under existing law, the primary purpose of the account is to fund the Steven M. Thompson Physician Corps Loan Repayment Program, which provides for the repayment of prescribed educational loans, not to exceed \$105,000, obtained by a physician and surgeon who practices in a medically underserved area of the state.

This bill would establish within the Health Professions Education Foundation the Steven M. Thompson Medical School Scholarship Program (STMSSP), managed by the foundation and the Office of -2

Statewide Health Planning and Development to promote the education of medical doctors and doctors of osteopathy, as specified. This bill would provide up to \$105,000 in scholarships to selected participants who agree in writing prior to entering completing an accredited medical or osteopathic school based in the United States to serve in an eligible setting.

This bill would establish the Steven M. Thompson Medical School Scholarship Account within the Health Professions Education Fund to receive federal or private funds for the STMSSP. This bill would provide that the STMSSP will be implemented only to the extent that the account contains sufficient funds as determined by the foundation.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

#### The people of the State of California do enact as follows:

SECTION 1. Article 6 (commencing with Section 128560) is added to Chapter 5 of Part 3 of Division 107 of the Health and Safety Code, to read:

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### Article 6. Steven M. Thompson Medical School Scholarship Program

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- 128560. (a) There is hereby established within the Health Professions Education Foundation, the Steven M. Thompson Medical School Scholarship Program.
- 11 (b) It is the intent of this article that the foundation and the office provide the ongoing program management for the program.
  - 128565. For purposes of this article, the following definitions shall apply:
  - (a) "Account" means the Steven M. Thompson Medical School Scholarship Account established within the Health Professions Education Fund pursuant to this article.
  - (b) "Foundation" means the Health Professions Education Foundation.
- 20 (c) "Medi-Cal threshold languages" means primary languages 21 spoken by limited-English-proficient (LEP) population groups 22 meeting a numeric threshold of 3,000 LEP individuals eligible for
- 23 Medi-Cal residing in a county, 1,000 LEP individuals eligible for

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Medi-Cal residing in a single ZIP Code, or 1,500 LEP individuals eligible for Medi-Cal residing in two contiguous ZIP Codes.

- (d) "Medically underserved area" means an area defined as a health professional shortage area in Part 5 (commencing with Sec. 5.1) of Subchapter A of Chapter 1 of Title 42 of the Code of Federal Regulations or an area of the state where unmet priority needs for physicians exist as determined by the California Healthcare Workforce Policy Commission pursuant to Section 128225.
- (e) "Medically underserved population" means the persons served by the Medi-Cal program, the Healthy Families Program, and uninsured populations.
- (f) "Office" means the Office of Statewide Health Planning and Development (OSHPD).
  - (g) "Practice setting" means either of the following:
- (1) A community clinic as defined in subdivision (a) of Section 1204 and subdivision (c) of Section 1206, a clinic owned or operated by a public hospital and health system, or a clinic owned and operated by a hospital that maintains the primary contract with a county government to fulfill the county's role pursuant to Section 17000 of the Welfare and Institutions Code, each of which is located in a medically underserved area and at least 50 percent of whose patients are from a medically underserved population.
- (2) A medical practice located in a medically underserved area and at least 50 percent of whose patients are from a medically underserved population.
- (h) "Primary specialty" means family practice, internal medicine, pediatrics, or obstetrics/gynecology.
- (i) "Program" means the Steven M. Thompson Medical SchoolScholarship Program.
  - (j) "Selection committee" means the advisory committee of not more than seven members established pursuant to subdivision (b) of Section 128551.
  - (k) "Super-medically underserved area" means an area defined as medically underserved pursuant to subdivision (d) that also meets a heightened criteria of physician shortage as determined by the foundation.
- 38 128570. (a) Persons participating in the program shall be 39 persons who agree in writing prior to entering completing an 40 accredited medical or osteopathic school based in the United States

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to serve in an eligible practice setting, pursuant to subdivision (g) of Section 128565, for at least three years. The program shall be used only for the purpose of promoting the education of medical doctors and doctors of osteopathy and related administrative costs.

- (b) A program participant shall commit to three years of full-time professional practice once the participant has achieved full licensure pursuant to Article 4 (commencing with Section 2080) of Chapter 5 or Section 2099.5 of the Business and Professions Code and after completing an accredited residency program. The obligated professional service shall be in direct patient care in an eligible practice setting pursuant to subdivision (g) of Section 128565.
- (1) Leaves of absence either during medical school or service obligation shall be permitted for serious illness, pregnancy, or other natural causes. The selection committee shall develop the process for determining the maximum permissible length of an absence, the maximum permissible leaves of absences, and the process for reinstatement. Awarding of scholarship funds shall be deferred until the participant is back to full-time status.
- (2) Full-time status shall be defined by the selection committee. The selection committee may establish exemptions from this requirement on a case-by-case basis.
- (c) The maximum allowable amount per total scholarship shall be one hundred five thousand dollars (\$105,000). These moneys shall be distributed over the course of a standard medical school curriculum. The distribution of funds shall increase over the course of medical school, increasing to ensure that at least 45 percent of the total scholarship award is distributed upon matriculation in the final year of school.
- (d) In the event the program participant does not complete *medical school and* the minimum three years of professional service pursuant to the contractual agreement between the foundation and the participant, the office shall recover the funds awarded plus the maximum allowable interest for failure to begin or complete the service obligation.
- 128575. (a) The selection committee shall use guidelines that meet all of the following criteria to select scholarship recipients:
- (1) Provide priority consideration to applicants who are best suited to meet the cultural and linguistic needs and demands of

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patients from medically underserved populations and who meet one or more of the following criteria:

(A) Speak a Medi-Cal threshold language.

- (B) Come from an economically disadvantaged background.
- (C) Have experience working in medically underserved areas or with medically underserved populations.
- (2) Give preference to applicants who have committed to practicing in a primary specialty.
- 9 (3) Give preference to applicants who will serve in a practice setting in a super-medically underserved area.
  - (4) Include a factor ensuring geographic distribution of placements.
  - (b) The selection committee may award up to 20 percent of the available scholarships to program applicants who will practice specialties outside of a primary specialty.
  - (c) The foundation, in consultation with the selection committee, shall develop a process for outreach to potentially eligible applicants.
  - 128580. (a) The Steven M. Thompson Medical School Scholarship Account is hereby established within the Health Professions Education Fund for the purposes of receiving federal or private funds.
  - (b) Funds in the account shall be used to fund scholarships pursuant to agreements made with recipients and as follows:
  - (1) Scholarships shall not exceed one hundred five thousand dollars (\$105,000) per recipient.
  - (2) Scholarships shall not exceed the amount of the educational expenses incurred by the recipient.
    - (c) Funds placed in the account for purposes of this article shall, upon appropriation by the Legislature, be used for the purposes of this article. Funds supporting the Steven M. Thompson Physician Corps Loan Repayment Program established pursuant to Article 5 (commencing with Section 128550) shall not be used for the purposes of this article.
    - (d) The account shall be used to pay for the cost of administering the program, not to exceed 5 percent of the total appropriation for the program. the program and for any other purpose authorized by this article. The cost of administering the program, including promoting the education of medical doctors and doctors of osteopathy in an accredited school who agree to service in an

AB 589 — 6 —

eligible setting and related administrative costs, shall not exceed
10 percent of the total appropriation for the program.

(e) The office and the foundation shall manage the account established by this section prudently in accordance with other provisions of law.

6 (f) This article shall be implemented only to the extent that the account contains sufficient funds as determined by the foundation.

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#### MEDICAL BOARD OF CALIFORNIA LEGISLATIVE ANALYSIS

Bill Number:

AB 783

Author:

Hayashi

Bill Date:

April 7, 2011, amended

Subject:

Professional Corporations: Licensed Physical Therapists

Sponsor:

California Medical Association, California Orthopaedic Association, and

the Podiatric Medical Association

Position:

Support

#### STATUS OF BILL:

This bill is in Senate Business, Professions and Economic Development Committee.

#### **DESCRIPTION OF CURRENT LEGISLATION:**

This bill would add licensed physical therapists and occupational therapists to the list of healing arts practitioners who may be shareholders, officers, directors, or professional employees of a medical corporation.

#### **ANALYSIS:**

Since 1990, the Physical Therapy Board has allowed physical therapist's to be employed by medical corporations. On September 29, 2010, the California Legislative Counsel issued a legal opinion that concluded a physical therapist may not be employed by a professional medical corporation and stated that only professional physical therapy corporations or naturopathic corporations may employ physical therapists. This issue came to the Legislature's attention when existing law was amended to add naturopathic doctor corporations and physical therapists were listed as professionals allowed to be employed by these corporations. Because the medical corporation section of law did not specifically list physical therapists, the issue was brought to the forefront and to the California Legislative Counsel for an opinion. On November 3, 2010, the Physical Therapy Board voted to rescind the 1990 resolution that authorized the forming of a general corporation employing physical therapists.

Currently, many physical therapists are employed by medical corporations. According to the author's office, this bill was introduced to "prevent the unnecessary loss of employment during this economic recession by allowing medical and podiatric medical corporations to continue to employ physical therapists, as they have done for over 21 years".

The Occupational Therapy Association of California requested that this bill be amended to clarify that occupational therapists are allowed to be employed by medical corporations because they work in numerous health care settings throughout California and should have the choice to be employed by medical corporations; this amendment was taken.

The Medical Board has received complaints regarding physicians who are employing physical therapists. Neither the Medical Board nor the Physical Therapy Board have taken action against licensees as of yet. This bill will codify the practice that has been allowed for over 20 years and allow physicians in medical corporations to employ physical therapists.

SB 543 (Steinberg, Chapter 448, Statutes of 2011) was signed into law and is now effective, as of January 1, 2012. Among other provisions, this bill specifies that no physical therapist shall be subject to discipline by the Physical Therapy Board for providing physical therapy services as a professional employee of a professional medical corporation; this provision sunsets on January 1, 2013. The language in SB 543 was added because the Physical Therapy Board was attempting to take action against physical therapists employed by a medical corporation. SB 543 puts this issue in a holding pattern, until January 1, 2013, which will allow time for it to be fixed through a statute change.

FISCAL:

None to the Board

**SUPPORT:** 

CMA (Co-sponsor), California Orthopaedic Association (Co-sponsor); California Podiatric Medical Association (co-sponsor); California Chiropractic Association; California Hospital Association; California Labor Federation; California Society of Anesthesiologists; California Society of Physical Medicine and Rehabilitation; California Teamsters Public Affairs Council; Kaiser Permanente; Occupational Therapy Association of California; Western States Council of the United Food and Commercial Workers; and Individual Physical Therapists

**OPPOSITION:** 

California Physical Therapy Association

Individual Physical Therapists

#### AMENDED IN ASSEMBLY APRIL 7, 2011

CALIFORNIA LEGISLATURE—2011-12 REGULAR SESSION

#### ASSEMBLY BILL

No. 783

#### Introduced by Assembly Member Hayashi

February 17, 2011

An act to amend Section 2406 of the Business and Professions Code, and to amend Section 13401.5 of the Corporations Code, relating to professional corporations, and declaring the urgency thereof, to take effect immediately. professional corporations.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 783, as amended, Hayashi. Professional corporations: licensed physical therapists and occupational therapists.

Existing law regulating professional corporations provides that certain healing arts practitioners may be shareholders, officers, directors, or professional employees of a medical corporation or a, podiatric medical corporation, or a chiropractic corporation, subject to certain limitations.

This bill would add licensed physical therapists and licensed occupational therapists to the list of healing arts practitioners who may be shareholders, officers, directors, or professional employees of those corporations. The bill would also make conforming changes to a related provision.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote:  $\frac{2}{\sqrt{3}}$ -majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

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The people of the State of California do enact as follows:

SECTION 1. Section 2406 of the Business and Professions Code is amended to read:

2406. A medical corporation or podiatry corporation is a corporation that is authorized to render professional services, as defined in Sections 13401 and 13401.5 of the Corporations Code, so long as that corporation and its shareholders, officers, directors, and employees rendering professional services who are physicians and surgeons, psychologists, registered nurses, optometrists, podiatrists, chiropractors, acupuncturists, naturopathic doctors, physical therapists, or, in the case of a medical corporation only, physician assistants, marriage and family therapists, or clinical social workers are in compliance with the Moscone-Knox Professional Corporation Act, the provisions of this article and all other statutes and regulations now or hereafter enacted or adopted pertaining to the corporation and the conduct of its affairs.

With respect to a medical corporation or podiatry corporation, the governmental agency referred to in the Moscone-Knox Professional Corporation Act is the board.

SEC. 2. Section 13401.5 of the Corporations Code is amended to read:

13401.5. Notwithstanding subdivision (d) of Section 13401 and any other provision of law, the following licensed persons may be shareholders, officers, directors, or professional employees of the professional corporations designated in this section so long as the sum of all shares owned by those licensed persons does not exceed 49 percent of the total number of shares of the professional corporation so designated herein, and so long as the number of those licensed persons owning shares in the professional corporation so designated herein does not exceed the number of persons licensed by the governmental agency regulating the designated professional corporation:

- (a) Medical corporation.
- 33 (1) Licensed doctors of podiatric medicine.
- 34 (2) Licensed psychologists.
- 35 (3) Registered nurses.
- 36 (4) Licensed optometrists.
- 37 (5) Licensed marriage and family therapists.
- 38 (6) Licensed clinical social workers.

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- 1 (7) Licensed physician assistants.
- 2 (8) Licensed chiropractors.
- 3 (9) Licensed acupuncturists.
- 4 (10) Naturopathic doctors.
- 5 (11) Licensed physical therapists.
- 6 (12) Licensed occupational therapists.
- 7 (b) Podiatric medical corporation.
- 8 (1) Licensed physicians and surgeons.
- 9 (2) Licensed psychologists.
- 10 (3) Registered nurses.
- 11 (4) Licensed optometrists.
- 12 (5) Licensed chiropractors.
- 13 (6) Licensed acupuncturists.
- 14 (7) Naturopathic doctors.
- 15 (8) Licensed physical therapists.
- 16 (9) Licensed occupational therapists.
- 17 (c) Psychological corporation.
- 18 (1) Licensed physicians and surgeons.
- 19 (2) Licensed doctors of podiatric medicine.
- 20 (3) Registered nurses.
- 21 (4) Licensed optometrists.
- 22 (5) Licensed marriage and family therapists.
- 23 (6) Licensed clinical social workers.
- 24 (7) Licensed chiropractors.
- 25 (8) Licensed acupuncturists.
- 26 (9) Naturopathic doctors.
- 27 (d) Speech-language pathology corporation.
- 28 (1) Licensed audiologists.
- 29 (e) Audiology corporation.
- 30 (1) Licensed speech-language pathologists.
- 31 (f) Nursing corporation.
- 32 (1) Licensed physicians and surgeons.
- 33 (2) Licensed doctors of podiatric medicine.
- 34 (3) Licensed psychologists.
- 35 (4) Licensed optometrists.
- 36 (5) Licensed marriage and family therapists.
- 37 (6) Licensed clinical social workers.
- 38 (7) Licensed physician assistants.
- 39 (8) Licensed chiropractors.
- 40 (9) Licensed acupuncturists.

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- 1 (10) Naturopathic doctors.
- 2 (g) Marriage and family therapy corporation.
- 3 (1) Licensed physicians and surgeons.
- 4 (2) Licensed psychologists.
- 5 (3) Licensed clinical social workers.
- 6 (4) Registered nurses.
- 7 (5) Licensed chiropractors.
- 8 (6) Licensed acupuncturists.
- 9 (7) Naturopathic doctors.
- 10 (h) Licensed clinical social worker corporation.
- 11 (1) Licensed physicians and surgeons.
- 12 (2) Licensed psychologists.
- 13 (3) Licensed marriage and family therapists.
- 14 (4) Registered nurses.
- 15 (5) Licensed chiropractors.
- 16 (6) Licensed acupuncturists.
- 17 (7) Naturopathic doctors.
- 18 (i) Physician assistants corporation.
- 19 (1) Licensed physicians and surgeons.
- 20 (2) Registered nurses.
- 21 (3) Licensed acupuncturists.
- 22 (4) Naturopathic doctors.
- 23 (j) Optometric corporation.
- 24 (1) Licensed physicians and surgeons.
- 25 (2) Licensed doctors of podiatric medicine.
- 26 (3) Licensed psychologists.
- 27 (4) Registered nurses.
- 28 (5) Licensed chiropractors.
- 29 (6) Licensed acupuncturists.
- 30 (7) Naturopathic doctors.
- 31 (k) Chiropractic corporation.
- 32 (1) Licensed physicians and surgeons.
- 33 (2) Licensed doctors of podiatric medicine.
- 34 (3) Licensed psychologists.
- 35 (4) Registered nurses.
- 36 (5) Licensed optometrists.
- 37 (6) Licensed marriage and family therapists.
- 38 (7) Licensed clinical social workers.
- 39 (8) Licensed acupuncturists.
- 40 (9) Naturopathic doctors.

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- 1 (10) Licensed physical therapists.
- 2 (11) Licensed occupational therapists.
- 3 (1) Acupuncture corporation.
- 4 (1) Licensed physicians and surgeons.
- 5 (2) Licensed doctors of podiatric medicine.
- 6 (3) Licensed psychologists.
- 7 (4) Registered nurses.
- 8 (5) Licensed optometrists.
- 9 (6) Licensed marriage and family therapists.
- 10 (7) Licensed clinical social workers.
- 11 (8) Licensed physician assistants.
- 12 (9) Licensed chiropractors.
- 13 (10) Naturopathic doctors.
- 14 (m) Naturopathic doctor corporation.
- 15 (1) Licensed physicians and surgeons.
- 16 (2) Licensed psychologists.
- 17 (3) Registered nurses.
- 18 (4) Licensed physician assistants.
- 19 (5) Licensed chiropractors.
- 20 (6) Licensed acupuncturists.
- 21 (7) Licensed physical therapists.
- 22 (8) Licensed doctors of podiatric medicine.
- 23 (9) Licensed marriage, family, and child counselors.
- 24 (10) Licensed clinical social workers.
- 25 (11) Licensed optometrists.
- 26 (n) Dental corporation.
- 27 (1) Licensed physicians and surgeons.
- 28 (2) Dental assistants.
- 29 (3) Registered dental assistants.
- 30 (4) Registered dental assistants in extended functions.
- 31 (5) Registered dental hygienists.
- 32 (6) Registered dental hygienists in extended functions.
- 33 (7) Registered dental hygienists in alternative practice.
- 34 SEC. 3. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within
- immediate preservation of the public peace, health, or safety within
   the meaning of Article IV of the Constitution and shall go into
- 37 immediate effect. The facts constituting the necessity are:
- 38 In order to authorize licensed physical therapists to be
- 39 shareholders, officers, directors, or professional employees of

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- 1 medical corporations and podiatric medical corporations as soon 2 as possible, it is necessary that this act take effect immediately.

## N M 3

#### MEDICAL BOARD OF CALIFORNIA LEGISLATIVE ANALYSIS

Bill Number:

SB 352

Author:

Huff

Bill Date:
Subject:

January 11, 2012, amended Chiropractors: Allergies

Sponsor:

Author

#### STATUS OF BILL:

This bill is on the Senate Floor.

#### **DESCRIPTION OF CURRENT LEGISLATION:**

This bill would prohibit chiropractors from treating allergies, including hypersensitivity to foods, medications, environmental allergens, or venoms, including the use of laser therapy. This bill would also prohibit chiropractors from advertising to provide the above listed services.

#### **ANALYSIS:**

The Board of Chiropractic Examiners (BCE) had drafted regulations relating to the use of cold lasers by chiropractors. Their regulations would only allow chiropractors to use the cold lasers for uses approved by the FDA, and specifically prohibit chiropractors from using lasers for specified reasons, as follows:

"Nothing in this section shall be construed to authorize the use of a laser by a chiropractor outside the chiropractic scope of practice. This includes, but is not limited to, laser ablation, surgical procedures and the laser treatment of allergies in cases where there is a known risk of anaphylactic reaction to the individual being treated".

Medical Board staff has requested that the BCE add cosmetic procedures to this section of the regulation, which would prohibit chiropractors from using lasers for cosmetic procedures, as cosmetic procedures are outside the chiropractic scope of practice.

Senator Huff introduced this bill because he believes as technology has evolved, chiropractic involvement in the treatment of allergies, including the use of lasers, is outside the chiropractic scope of practice, especially for serious allergies that may result in anaphylactic reactions. The author is concerned that the regulations may be bogged down by the bigger issue of the use of cold lasers, and has introduced this bill to keep the measure moving.

Senator Huff has agreed that if the regulations get finalized before the end of the legislative session, he will drop this bill.

The procedures listed in the BCE regulations are agreeably outside the scope of chiropractic practice, and if these procedures and cosmetic procedures could be added to this bill, the Board believes it would help to ensure consumer protection. Board staff recommends that the Board support this bill, if it is amended to specifically list other procedures that chiropractors should not be authorized to perform using laser therapy, including, laser ablation, surgical procedures, and cosmetic procedures.

FISCAL: None to the Board

**SUPPORT:** Former Senator Dennis Hollingsworth

California Medical Association (CMA)

James Sublett, M.D. on behalf of the Joint Council of Allergy, Asthma

& Immunology

Travis Miller, M.D. on behalf of Capital Allergy & Respiratory Disease

Center

Bradley Chipps, M.D. on behalf of Capital Allergy & Respiratory

Disease Center

Larry Posner, M.D. on behalf of North Bay Allergy & Asthma Medical

Associates

Warner Carr, M.D. on behalf of Allergy & Asthma Associates of

Southern California

Christina Schwindt, M.D. on behalf of Allergy & Asthma Associates of

Southern California

William Berger, M.D. on behalf of Allergy & Asthma Associates of

Southern California Dena Robertson, Citizen

**OPPOSITION:** Board of Chiropractic Examiners

California Chiropractic Association

Southern California University of Health Sciences

**POSITION:** Recommendation: Support if Amended

#### AMENDED IN SENATE JANUARY 11, 2012 AMENDED IN SENATE JANUARY 4, 2012

#### SENATE BILL

No. 352

#### Introduced by Senator Huff

February 15, 2011

An act to add Sections 1006 and 1007 to the Business and Professions Code, relating to chiropractors.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 352, as amended, Huff. Chiropractors.

Existing law, the Chiropractic Act, enacted by initiative act, provides for the licensure and regulation of chiropractors by the State Board of Chiropractic Examiners. Under the act, a license authorizes its holder to practice chiropractic as taught in chiropractic schools or colleges but does not authorize its holder to practice medicine, surgery, osteopathy, dentistry, or optometry.

Existing law prohibits a chiropractor, among other healing arts practitioners, from disseminating any form of public communications containing a false, fraudulent, misleading, or deceptive statement for the purpose of inducing the rendering of professional services, as specified.

This bill would specify that the practice of chiropractic does not include the treatment—or diagnosis of hypersensitivity to foods, medications, environmental allergens, or venoms, and would prohibit a chiropractor from advertising that he or she provides or is able to provide those services, as specified. The bill would specify that a violation of these provisions constitutes a cause for discipline by the State Board of Chiropractic Examiners.

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Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature hereby finds and declares the 2 following:
  - (a) The law governing practitioners of chiropractic is an initiative statute known as the Chiropractic Act that was originally approved by the electorate on November 7, 1922.
  - (b) The scope of practice authorized by the Chiropractic Act does not extend beyond the scope of the term "chiropractic" as it was understood and defined in 1922. In addition, the Chiropractic Act prohibits a chiropractor from engaging in the practice of medicine.
  - (c) As it was understood in 1922, the term "chiropractic" did not include the treatment or diagnosis of hypersensitivity to foods, medications, environmental allergens, or venoms. Furthermore, those services constitute the practice of medicine. Therefore, the Chiropractic Act does not authorize licensees to provide those services.
  - SEC. 2. Section 1006 is added to the Business and Professions Code, to read:
    - 1006. (a) The practice of chiropractic does not include the treatment or diagnosis of hypersensitivity to foods, medications, environmental allergens, or venoms, including, but not limited to, the use of laser therapy for those purposes.
    - (b) A violation of this section shall constitute a cause for discipline by the State Board of Chiropractic Examiners. For purposes of this subdivision, the board shall have the same powers of suspension, revocation, and discipline as authorized by the initiative measure referred to in Section 1000.
- SEC. 3. Section 1007 is added to the Business and Professions Code, to read:
- 1007. (a) A person licensed by the State Board of Chiropractic Examiners under the Chiropractic Act shall not advertise that he or she provides or is able to provide the services described in Section 1006, unless that person holds another license under this
- 34 division that authorizes the person to provide those services.

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(b) For purposes of this section, "advertise" includes, but is not limited to, the issuance of any card, sign, or device to any person, or the causing, permitting, or allowing of any sign or marking on, or in, any building or structure, or in any newspaper or magazine or in any directory, or any printed matter whatsoever, with or without any limiting qualification. It also includes business solicitations communicated by radio or television broadcasting.

(c) A violation of this section shall constitute a cause for discipline by the State Board of Chiropractic Examiners. For purposes of this subdivision, the board shall have the same powers of suspension, revocation, and discipline as authorized by the initiative measure referred to in Section 1000.

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SEC. 4. The provisions of this act are severable. If any provision of this act or its application is held invalid, that invalidity shall not affect other provisions or applications that can be given effect without the invalid provision or application.

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## MBC TRACKER II BILLS 1/25/2012

BILL	AUTHOR	TITLE	STATUS	AMENDED
AB 70	Monning	Public Health: Federal Grant Opportunities	Asm. Floor	01/23/12
AB 137	Portantino	Health Care Coverage: Mammographies	Asm. Floor	01/23/12
AB 174	Monning	Health Information Exchange	Sen. Health	03/21/11
AB 369	Huffman	Health Care Coverage: Prescriptions Drugs: Pain Management	Asm. Floor	
AB 377	Solorio	Pharmacy	Sen. Approps	04/14/11
AB 389	Mitchell	Bleeding Disorders	Sen. Floor	01/17/12
AB 439	Skinner	Health Care Information	Sen. Judiciary	06/28/11
AB 714	Atkins	Health Care Coverage: California Health Benefit Exchange	Sen. Approps	06/30/11
AB 778	Atkins	Health Care Service Plans: Vision Care	Sen. B&P	06/21/11
AB 916	Perez, M.	Promotores: Medically Underserved Communities: Federal Grants	Senate	08/15/11
AB 972	Butler	Substance Abuse: Treatment Facilities	Sen. Approps	08/15/11
AB 1217	Fuentes	Assisted Reproductive Technology: Parentage	Sen. Judiciary	06/20/11
AB 1280	Hill	Ephedrine: Retail Sale	Sen. Approps	08/15/11
AB 1431	Comm. on Acct. & Admin Review	Government Reports	Asm. Floor	01/24/12
AB 1461	Monning	Health Insurance	Asm. Health	
SB 103	Liu	State Government: Meetings	Asm. Approps	07/12/11
SB 173	Simitian	Healing Arts: Mammograms	Asm. Approps	08/15/11
SB 252	Vargas	Public Contracts: Personal Services	Asm. B&P	05/31/11
SB 393	Hernandez	Medical Homes	Asm. Health	05/31/11
SB 411	Price	Home Care Services Act of 2011	Assembly	08/30/11
SB 628	Yee	Acupuncture: Regulation	Sen. B&P	03/22/11
SB 728	Hernandez	Health Care Coverage	Asm. Health	05/31/11
SB 961	Hernandez	Health Care Service Plans	Senate	
SB 975	Wright	Professions & Vocations: Regulatory Authority	Senate	